



PINNACLE WEST
CAPITAL CORPORATION
LAW DEPARTMENT

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Direct Line: (202) 298 3716

September 14, 2009

Via E-Filing

The Honorable Kimberly D. Bose
Secretary
Federal Energy Regulatory Commission
888 First Street, N.E.
Washington, DC 20426

Re: Arizona Public Service Company
Docket No. OA08-33-_____

Dear Secretary Bose:

Pursuant to the Federal Energy Regulatory Commission's ("Commission" or "FERC") Order on Compliance, issued in this docket on July 16, 2009,¹ and Section 206 of the Federal Power Act (FPA),² and in accordance with Part 35 of the Commission's Rules and Regulations,³ Arizona Public Service Company ("APS") hereby submits its compliance filing to reflect proposed revisions to Attachment E (Transmission Planning Process)⁴ of its Open Access Transmission Tariff ("OATT"), attached hereto as Exhibit A. APS believes that this compliance filing satisfies the Commission's directives in its July 16th Order.

APS revised Attachment E to identify how it will analyze and select the preferred solution from competing alternatives so as to make it clear that transmission, generation and demand response resources are considered on a comparable basis. APS requests that this filing be accepted effective December 7, 2007, consistent with the requirements of Order No. 890.⁵

¹ *El Paso Electric Co., et al.*, 128 FERC ¶ 61,063 (2009) ("July 16th Order")

² 16 U.S.C. § 824e (2000).

³ 18 C.F.R. § 35.28 (c) (2008).

⁴ APS amended its OATT to include the *Standard Form of Retail Network Operating Agreement* as Attachment K. Accordingly, APS included its *Regional Transmission Planning Process* as Attachment E to the OATT in its December 7, 2007 compliance filing ("December 7 Compliance Filing"), and submitted revisions to Attachment E in its October 15, 2008 compliance filing ("October 15 Compliance Filing"). Similarly, the OATT revisions that are the subject of this filing ("September 11 Compliance Filing") are included in Attachment E to the APS OATT.

⁵ *Preventing Undue Discrimination and Preference in Transmission Service*. Order No. 890. 72 FR 12,266 (March 15, 2007), FERC Stats & Regs. ¶ 31, 241 (2007) ("Order No. 890").

I. Description of the Filing Party

APS, a wholly-owned subsidiary of Pinnacle West Capital Corporation, is a vertically-integrated public utility, doing business under the laws of the State of Arizona. APS is engaged in the business of generating, transmitting and distributing electricity in eleven of Arizona's fifteen counties. APS provides transmission service under its OATT, as well as under the transmission tariffs of other transmission providers in the West. APS serves more than one million retail electric customers in Arizona and participates in wholesale markets throughout the West. APS is not an Independent System Operator ("ISO") or Regional Transmission Organization ("RTO"), nor are its transmission facilities under the control of an ISO or RTO. APS is an active participant in regional and subregional transmission planning organizations, including the Western Electricity Coordinating Council ("WECC"), WestConnect,⁶ and the Southwest Area Transmission ("SWAT") planning group.

II. Background

On December 7, 2007, in accordance with Order No. 890, APS filed its Attachment E with the Commission, after an extensive coordinated effort with WestConnect members and participation by non-WestConnect members. On July 17, 2008,⁷ the Commission accepted APS's compliance filing subject to a further compliance filing as directed. APS worked with other WestConnect members as part of the WestConnect Subregional Planning Workgroup to develop a revised transmission planning process that would be similar among all thirteen WestConnect members and consistent with the requirements of the Order on Compliance. On October 15, 2008, APS filed revisions to Attachment E in compliance with the Order on Compliance. Based on the October 15, 2008 compliance filing, the Commission found that APS had partially complied with the Order on Compliance but had not fully complied with the comparability principle.⁸

APS, in conjunction with several members of WestConnect, developed similar language that would explain how they will analyze and select solutions from competing alternatives. Participating WestConnect members, acting upon the Commission's suggestion,⁹ developed comparability language using the approved Eastern Kentucky Power Cooperative, Inc.'s Attachment K comparability provision as a model. The provision will require that all solution alternatives that have been presented on a timely basis including transmission solutions, generation solutions and solutions utilizing demand response resources, whether presented by

⁶ The WestConnect footprint extends from Nevada through Arizona, New Mexico, Colorado and parts of California and Wyoming in the WECC region. The FERC jurisdictional members of WestConnect are APS, El Paso Electric Company ("El Paso"), Public Service Company of Colorado ("Colorado"), Public Service Company of New Mexico ("New Mexico"), Sierra Pacific Company and Nevada Power Company (collectively, "Nevada Companies"), and Tucson Electric Power Company ("Tucson"). The non-jurisdictional members of WestConnect are Imperial Irrigation District, Sacramento Municipal Utility District, Salt River Project Agricultural Improvement and Power District, Southwest Transmission Cooperative, Inc., Transmission Agency of Northern California, Tri-State Generation and Transmission Association, Inc., and Western Area Power Administration.

⁷ *El Paso Electric Co., et al.*, 124 FERC ¶ 61,051 (2008) ("Order on Compliance").

⁸ July 16 Order at PP 9 and 15.

⁹ July 16 Order P 15 and footnotes 24 and 25.

APS or another Stakeholder, will be evaluated on a comparable basis. The same criteria and evaluation process will be applied to competing solutions and/or projects, regardless of type or class of Stakeholder.

III. Attachments Included With Filing

In addition to this transmittal letter, the following documents are included with this filing:

- (a) Exhibit A. Clean version of APS's revised Attachment E to the APS OATT.
- (b) Exhibit B. Redline version of APS's revised Attachment E to the APS OATT.

IV. Communications

All communications and correspondence with respect to this filing should be directed to:

Katherine C. Zeitlin
Senior Attorney – Regulatory
Pinnacle West Capital Corporation
1050 Thomas Jefferson Street, NW
Suite 600
Washington, DC 20007
(202) 298-3716
(202) 338-2361 (facsimile)
katherine.zeitlin@pinnaclewest.com

Antoine Cobb
Manager, Federal Regulation
Arizona Public Service Company
400 North Fifth Street, MS 8995
Phoenix, AZ 85004-3992
(602) 250-3547
(602) 250-1293 (facsimile)
antoine.cobb@aps.com

V. Waivers

APS respectfully requests waiver of any additional requirements or regulations that the Commission may deem applicable.

VI. Request for Effective Date and Acceptance for Filing

APS respectfully requests an effective date of December 7, 2007 for its Attachment E and that the Commission accept its Attachment E for filing.

VII. Service

As required by the Guidelines Notice,¹⁰ APS is submitting this filing electronically. A copy of this filing will be sent by mail to all persons on the official service list in Docket No.OA08-33-

¹⁰ *Notice of Electronic Filing Guidelines for Open Access Transmission Tariff and Related Filings Pursuant to Commission Order No. 890 and 18 C.F.R. Part 35 and 37*, (issued April 6, 2007 in Docket Nos. RM05-17-000 and RM05-25-000) (“Guidelines Notice”).

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000 in accordance with 18 C.F.R. § 2010. Pursuant to 18 C.F.R. § 35.2(d), a copy of this filing will be posted for public inspection on the APS OASIS.

Should the Commission or its staff have any questions regarding this filing, please contact the undersigned.

Respectfully submitted,

/s/ Katherine C. Zeitlin
Katherine C. Zeitlin
Senior Attorney – Regulatory

On behalf of
Arizona Public Service Company

Enclosures

CERTIFICATE OF SERVICE

I hereby certify that I have this day caused this filing to be served upon each person designated on the official service list compiled by the Secretary in this proceeding.

Dated this 14th day of September 2009.

/s/ Kent Walter
Kent Walter
Rate & Regulatory Analyst
Arizona Public Service Company
400 North 5th Street, MS 8995
Phoenix, AZ 85004
Phone: (602) 250-2294
Fax: (602) 250-2873
Kent.Walter@aps.com

**Exhibit A:
Clean Tariff Sheets**

APS ATTACHMENT E
Regional Transmission Planning Process

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Issued by: Thomas Glock
Director of Power Operations

Effective: December 7, 2007

Issued on: September 14, 2009

Filed to comply with Order of the Federal Regulatory Commission, Docket No. OA08-33-001, issued July 16, 2009, 128 FERC ¶ 61,063 (2009).

(SWAT) planning group, membership in WestConnect,¹ membership in the Western Electricity Coordinating Council (WECC) and participation in the WECC Transmission Expansion Planning Policy Committee (TEPPC) and its Technical Advisory Subcommittee (TAS).

Three subregional planning groups operate within the WestConnect footprint: SWAT, Colorado Coordinated Planning Group (CCPG) and the Sierra Subregional Planning Group (SSPG). WestConnect's planning effort, which includes funding and provision of planning management, analysis, report writing and communication services, supports and manages the coordination of the subregional planning groups and their respective studies. Such responsibilities are detailed in the WestConnect Project Agreement for Subregional Transmission Planning (STP Project Agreement), dated May 23, 2007 (*see* APS Attachment E Hyperlinks List at http://www.oatioasis.com/AZPS/AZPSdocs/Attach_E_Hyperlink_List.pdf). APS is a signatory to this Agreement.

The subregional planning groups within the WestConnect footprint, assisted by the WestConnect planning manager, coordinate with other Western Interconnection transmission providers and their subregional planning groups through TEPPC. TEPPC provides for the development and maintenance of an economic transmission study database for the entire Western Interconnection and performs annual congestion studies at the Western Interconnection region level.

II. APS Transmission Planning

A. APS Planning Process

Participation in APS's planning process is open to all affected parties, including but not limited to all transmission and interconnection customers, sponsors of transmission solutions, generation solutions, and solutions utilizing demand response resources, state authorities and other stakeholders.

¹ WestConnect was formed under a memorandum of understanding (MOU) voluntarily entered into by transmission providing electric utilities in the Western Interconnection. The purposes of WestConnect are to investigate the feasibility of wholesale market enhancements, work cooperatively with other Western Interconnection organizations and market shareholders and address seams issues in the appropriate forums. WestConnect has initiated an effort to facilitate and coordinate regional transmission planning across the WestConnect footprint. As of the date of this filing, there are thirteen parties to the WestConnect MOU. The membership includes: Arizona Public Service Company, El Paso Electric Company, Imperial Irrigation District, Nevada Power Company/Sierra Pacific Power Company, Public Service Company of Colorado, Public Service Company of New Mexico, Sacramento Municipal Utility District, Salt River Project, Southwest Transmission Cooperative and Transmission Association, Transmission Agency of Northern California, Tri-State Generation and Transmission Association, Tucson Electric Power Company, and Western Area Power Administration.

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1. APS and Stakeholder Alternative Solutions Evaluation Basis

APS's planning process is an objective process that evaluates use of the transmission system on a comparable basis for all customers. All solution alternatives that have been presented on a timely basis (per Section II.A.3 of this Attachment E), including transmission solutions, generation solutions and solutions utilizing demand response resources, whether presented by APS or another Stakeholder, will be evaluated on a comparable basis. The same criteria and evaluation process will be applied to competing solutions and/or projects, regardless of type or class of Stakeholder. Solution alternatives will be evaluated against one another on the basis of the following criteria to select the preferred solution or combination of solutions: (1) ability to practically fulfill the identified need; (2) ability to meet applicable reliability criteria or NERC Planning Standards issues; (3) technical, operational and financial feasibility; (4) operational benefits/constraints or issues; (5) cost-effectiveness over the time frame of the study or the life of the facilities, as appropriate (including adjustments, as necessary, for operational benefits/constraints or issues, including dependability); and (6) where applicable, consistency with State or local integrated resource planning requirements, or regulatory requirements, including cost recovery through regulated rates.

2. Confidential or Proprietary Information

APS's transmission planning studies may include base case data that is WECC proprietary data or classified as Critical Energy Infrastructure Information (CEII) by the Federal Energy Regulatory Commission (FERC). A stakeholder must hold membership in or execute a non-disclosure agreement with WECC (*see* APS Attachment E Hyperlinks List at http://www.oatioasis.com/AZPS/AZPSdocs/Attach_E_Hyperlink_List.pdf) in order to obtain requested base case data from APS. A stakeholder may obtain transmission information classified as CEII information from APS by following APS's CEII Business Practice which is posted on APS's OASIS website (*see* APS Attachment E Hyperlinks List at http://www.oatioasis.com/AZPS/AZPSdocs/Attach_E_Hyperlink_List.pdf).

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3. Types of Planning Studies

- a. Transmission Planning Studies. APS will conduct reliability studies to ensure that all North American Electric Reliability Corporation (NERC), WECC, and local reliability standards are met for each year of the ten year planning horizon, including all APS customers' requirements for planned loads and resources, including demand response resources. These reliability planning studies will be coordinated with the other subregional transmission providers through the SWAT studies.
- b. Economic Planning Studies. Economic planning studies are performed to identify significant and recurring congestion on the transmission system and/or address the integration of new resources and loads. Such studies may analyze any, or all, of the following: (i) the location and magnitude of the congestion, (ii) possible remedies for the elimination of the congestion, in whole or in part, including transmission solutions, generation solutions, and solutions utilizing demand response resources, (iii) the associated costs of congestion, (iv) the costs associated with relieving congestion through system enhancements (or other means) and, as appropriate (v) the economic impacts of integrating new resources and loads. APS will perform, or cause to be performed, economic planning studies at the request of any transmission customer or stakeholder. All economic planning studies performed, either by APS or TEPPC, will utilize the TEPPC public database.

4. APS Transmission Planning Study Process (*See* Flow Chart attached as Exhibit 1).

aspects of its facilities or operations which may, directly or indirectly, affect APS's ability to provide service.

- d. Stakeholder Participation.
 - i. During its 2nd Quarter public planning meeting, APS will (a) review its current study plan with stakeholders; (b) provide an opportunity for stakeholder input on any aspect of APS's current study plan; (c) review any stakeholder proposals previously submitted to APS for study plan alternatives; (d) invite the submittal of additional stakeholder study plan proposals for review and discussion; and (e) provide updates on APS's planned projects.
 - ii. During its 4th Quarter public planning meeting, APS will present a draft of its ten year plan for the following calendar year for stakeholder review and comment.
- e. Coordination of Transmission Study Cycle with SWAT Study Cycle. APS will coordinate the timing of its transmission planning study cycle process with the development of the assumptions, coordinated base cases, and power flow cases performed within the SWAT planning group, which is open to participation by all interested parties.
- f. APS Point of Contact for Reliability Study Requests. APS will identify a Point of Contact on its OASIS to respond to customer/stakeholder questions regarding modeling, criteria, assumptions and data underlying system plans.
- g. APS Study Criteria and Guidelines. Customers should refer to the APS Transmission Planning Process and Guidelines (APS Planning Guidelines) for APS planning criteria, guidelines, assumptions and data. The APS Planning Guidelines are posted on the APS OASIS (*see* APS Attachment E Hyperlinks List at http://www.oatioasis.com/AZPS/AZPSdocs/Attach_E_Hyperlink_List.pdf).

5. APS Economic Planning Study Process (*See* Flow Chart attached as Exhibit 1)

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Exhibit B:
Redline Tariff Sheets

APS ATTACHMENT E
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Issued by: ~~Cary Deise~~ Thomas Glock Effective: December 7, 2007

~~General Manager, Transmission Systems~~ Director of Power Operations

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- b. Economic Planning Studies. Economic planning studies are performed to identify significant and recurring congestion on the transmission system and/or address the integration of new resources and loads. Such studies may analyze any, or all, of the following: (i) the location and magnitude of the congestion, (ii) possible remedies for the elimination of the congestion, in whole or in part, including transmission solutions, generation solutions, and solutions utilizing demand response resources, (iii) the associated costs of congestion, (iv) the costs associated with relieving congestion through system enhancements (or other means) and, as appropriate (v) the economic impacts of integrating new resources and loads. APS will perform, or cause to be performed, economic planning studies at the request of any transmission customer or stakeholder. All economic planning studies performed, either by APS or TEPPC, will utilize the TEPPC public database.

34. APS Transmission Planning Study Process (*See Flow Chart attached as Exhibit 1*).

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54. APS Economic Planning Study Process (*See* Flow Chart attached as Exhibit 1)

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